



NOTTINGHAM CITY COUNCIL
LICENSING COMMITTEE

Date: Monday, 12 May 2014

Time: At the rising of Overview and Scrutiny Committee

Place: Tea Room - Council House, Old Market Square

Councillors are requested to attend the above meeting to transact the following business

Deputy Chief Executive, Corporate Director and Chief Finance Officer

Constitutional Services Officer: Mark Leavesley Direct Dial: 0115 876 4302

AGENDA

Pages

- | | | |
|----------|--|---------------|
| 1 | APPOINTMENT OF VICE-CHAIR | |
| 2 | APOLOGIES FOR ABSENCE | |
| 3 | DECLARATIONS OF INTERESTS
If you need any advice on declaring an interest, please contact the Constitutional Services Officer shown above, if possible before the day of the meeting | |
| 4 | MINUTES
Last meeting held on 25 April 2014 (for confirmation) | 3 - 4 |
| 5 | MEMBERSHIPS / MEETING DATES OF LICENSING PANELS IN 2014-15
Report of Director of Legal and Democratic Services | 5 - 16 |

CITIZENS ATTENDING MEETINGS ARE ASKED TO ARRIVE AT LEAST 15 MINUTES BEFORE THE START OF THE MEETING TO BE ISSUED WITH VISITOR BADGES

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NOTTINGHAM CITY COUNCIL

LICENSING COMMITTEE

MINUTES of the meeting held at Loxley House on 25 April 2014 from 10.30am to 10.55am

- ✓ Councillor Brian Grocock (Chair)
- ✓ Councillor Dave Smith (Vice-Chair)
- ✓ Councillor Liaqat Ali
- ✓ Councillor Azad Choudhry
- ✓ Councillor Mohammed Ibrahim
- ✓ Councillor Glyn Jenkins
- ✓ Councillor Gul Khan
- ✓ Councillor Eileen Morley
- ✓ Councillor Jackie Morris
- ✓ Councillor Alex Norris
- ✓ Councillor Bill Ottewell
- ✓ Councillor Mohammed Saghir
- ✓ Councillor Wendy Smith
- ✓ Councillor Roger Steel
- ✓ Councillor Michael Wildgust

- ✓ indicates present at meeting

Colleagues, partners and others in attendance

- Angela Rawson - Community Protection
- Mark Leavesley - Constitutional Services
- Ann Barrett - Legal Services

16 APOLOGIES FOR ABSENCE

- Councillor Jackie Morris (personal)
- Councillor Dave Smith (other City Council business)
- Councillor Mohammed Saghir (other City Council business)

17 DECLARATIONS OF INTERESTS

None.

18 MINUTES

The Committee confirmed the minutes of the meeting held on 16 December 2013 as a correct record and they were signed by the Chair.

19 PROPOSED REVISIONS TO THE STATEMENT OF LICENSING POLICY 2014

The Committee considered a report of the Corporate Director of Community Protection, detailing proposed revisions to the Authority's Statement of Licensing Policy 2014 (The Statement) prior to their submission to Council on 12 May 2014.

Angela Rawson, Licensing Manager, Community Protection, presented the report and stated the following:

- (a) issues relating to cumulative impact and the Council's City Centre Saturation Zone (the Zone) and Policy had been raised during the consultation on the Statement. Further work had been carried out since the Statement had been adopted and a formal request to reconsider the boundaries for the Zone had been received from the Director of Planning and Transport requesting the addition of an area to the west and the removal of an area to the south (SZ2 and SZ3 in appendices 2 and 3 to the report).
- (b) the Crime and Drugs Partnership and Jennifer Guiste, Principal Enforcement Officer, had raised concerns that the effect of cumulative impact had spread beyond the existing designated area and, therefore, proposed the addition of two areas (SZ1 and SZ2 in appendices 2 and 3 to the report) to the Zone. They did not however support the removal of area SZ3 due to the high (and increased) levels of crime and disorder in that area;
- (c) it was proposed that revisions were made to paragraphs 6.32 and 6.33 and appendices B and C of the Statement (detailed in appendix 4 of the report) to reflect these concerns and to address the issue of cumulative impact ;
- (d) the addition of SZ2 will also help to align the Policy with other Council Policies, such as the emerging 'Land and Planning Policies Document' and the 'Time and Place Plan';
- (e) the proposed changes will be reported to Council on 12 May 2014 for authorisation for release for statutory consultation. The outcome of the consultation (including any proposed amendments) shall be reported back to Council later in 2014.

During discussion, the Committee welcomed and supported the proposals and stated that the extensions to the Saturation Zone would assist with a continued reduction in crime and anti-social behaviour, in line with the Licensing Objectives.

RESOLVED to note and support the proposed revisions to the Statement of Licensing Policy prior to their submission to Council for authorisation for release for statutory consultation

LICENSING COMMITTEE – 12 MAY 2014

Title of paper:	Membership / meeting dates of Licensing Panels in 2014/15	
Director:	Glen O’Connell Director of Legal and Democratic Services	Wards affected: All
Report author / contact details:	Mark Leavesley Constitutional Services Officer 0115 876 4302 or mark.leavesley@nottinghamcity.gov.uk	
Others who have provided input:	Ann Barrett Senior Solicitor, Planning Environment and Leisure	
Date of consultation with Portfolio Holder:	N/A	
Relevant Council Plan Strategic Priority:		
Cutting unemployment by a quarter		<input type="checkbox"/>
Cut crime and anti-social behaviour		<input checked="" type="checkbox"/>
Ensure more school leavers get a job, training or further education than any other City		<input type="checkbox"/>
Your neighbourhood as clean as the City Centre		<input checked="" type="checkbox"/>
Help keep your energy bills down		<input type="checkbox"/>
Good access to public transport		<input type="checkbox"/>
Nottingham has a good mix of housing		<input type="checkbox"/>
Nottingham is a good place to do business, invest and create jobs		<input type="checkbox"/>
Nottingham offers a wide range of leisure activities, parks and sporting events		<input checked="" type="checkbox"/>
Support early intervention activities		<input type="checkbox"/>
Deliver effective, value for money services to our citizens		<input type="checkbox"/>
Summary of issues:		
This report requests the determination of membership and appointment of Chairs of three Licensing Panels to determine licensing applications for the municipal year 2014/15.		
Recommendations:		
It is recommended that the Committee:		
1	agree the membership of 3 sub-committees (to be known as Licensing Panels A to C), consisting of three Councillors from this Committee (detailed in Appendix 1) with substitutes to be drawn from the Councillors on this Committee;	
2	appoint a sub-committee known as Special Licensing Panel, ideally comprising the three Chairs of the Licensing Panels if possible, with the ability to use non-Chair substitutes if necessary, to be drawn from the drawn from the Councillors on this Committee;	
3	note the table of delegated functions set out in Appendix 2, which form the remit of this Committee as prescribed by the Council’s Constitution and relevant legislation;	

4 note the following:

- (a) that Licensing Committee meetings will be notified as and when required;
- (b) that Panel meetings have been arranged as set out in Appendix 3;
- (c) that in relation to the Special Licensing Panel:
 - (i) meetings will be arranged as required to determine complex or contentious licensing applications and to determine reviews of licences;
 - (ii) the Head of Public Protection is responsible for the referral of applications and reviews to the Special Licensing Panel, following consultation with the Chair or Vice-Chair of the Committee;
 - (iii) the allocation procedure used for arranging Special Licensing Panel meetings is as detailed in Appendix 4 to the report.

1. BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

- 1.1 This Committee is established under Section 6 of the Licensing Act 2003. By virtue of the Act all the functions of the Licensing Authority under the Licensing Act 2003, (other than certain prescribed matters including the adoption and publication of the Statement of Licensing Policy) are required by statute to be carried out by this Committee. In addition, various functions under the Gambling Act 2005 are also required to be exercised by this Committee. The Committee may appoint one or more sub-committees (Panels) consisting of three members of the Committee and, may arrange for some or all of the functions of the Committee to be exercised by a sub-committee or, in appropriate cases, by officers of the Authority.
- 1.2 Licensing Panel memberships and the appointment of Panel Chairs for the municipal year 2014/15 now need to be determined. Whilst this Authority has tried to ensure political balance in the constitution of the Committee and its Panels there is no necessity to do so.

2. OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

- 2.1 None.

3. FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY/VAT)

- 3.1 The Authority is required to operate the licensing and gambling regimes as a no cost service. The majority of fees are set centrally, but where the Authority does have a power to set its own fees, it is under a duty to aim to ensure that this is being achieved. Appropriate delegations to officers and sub-committees ensure that the service is delivered in a cost effective and efficient manner.

4. RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS AND CRIME AND DISORDER ACT IMPLICATIONS)

- 4.1 No legal implications, other than those referred to in section 1 (Background) above.

- 4.2 Licensing is an opportunity for the City Council to work in partnership with the Police to reduce the risk of crime and disorder associated with licensable activities occurring.
- 4.3 The licensing and gambling regimes may promote regeneration in deprived areas by generating employment, quality of life opportunities and by supporting local communities.
- 4.4 If properly channelled, the creation and operation of leisure opportunities make local communities more attractive areas in which to live and work. If not adequately controlled it may result in the Authority failing in its duty to promote the licensing objectives. Compliance will be ensured by regular inspections of licensed premises and by responding to complaints.

5. EQUALITY IMPACT ASSESSMENT

- 5.1 An EIA has not been carried out as this report does not include proposals for new or changing policies, services or functions.

6. LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION

- 6.1 None.

7. PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT

- 7.1 The Licensing Act 2003.
- 7.2 Guidance issued under s182 of the Licensing Act 2003.
- 7.3 The Gambling Act 2005.
- 7.4 Guidance issued under s25 of the Gambling Act 2005.

MEMBERSHIP OF LICENSING PANELS 2014/15

Note: A revised copy of this appendix showing the nominations will be circulated to members prior to the meeting.

PANEL A

Councillor
Councillor
Councillor

PANEL B

Councillor
Councillor
Councillor

PANEL C

Councillor
Councillor
Councillor

SPECIAL LICENSING PANEL

Councillor
Councillor
Councillor

**PROCESS OF LICENCE DECISION MAKING –
TABLE OF DELEGATED FUNCTIONS**

The Authority, in the majority of cases, follows the table of delegated functions set out below. However, in circumstances where it seems appropriate to the Authority, any particular matter may be dealt with otherwise than is indicated in this table whilst having due regard to statutory requirements. For example, an officer may choose not to exercise their delegated power and refer the matter to the Panel or the Panel itself may choose to refer the matter to the full Committee.

Matter to be dealt with	Full Licensing Committee	Licensing Panel	Officer Decision*
<u>Licensing Act 2003</u>			
Application for personal licence with unspent convictions		All cases where there is a police objection	No objection made
Application for premises licence/club premises certificate	Representation relating to Cumulative Impact other than in a designated saturation zone	Representation made	No representation made
Application for provisional statement	Representation relating to Cumulative Impact other than in a designated saturation zone	Representation made	No representation made
Application to vary premises licence/club premises certificate (<i>other than an application for a Minor Variation</i>)	Representation relating to Cumulative Impact other than in a designated saturation zone	Representation made	No representation made
<i>Application for Minor variation</i>			All cases
Application to vary designated premises supervisor		Police representation made	All other cases
Request to be removed as designated premises supervisor			All cases

Application for transfer of premises licence		Police representation made	All other cases
Application for interim authority		Police representation made	All other cases
Application to review premises licence/club premises certificate (including summary reviews)		All cases	
Decision on whether a complaint or objection is irrelevant, repetitious, frivolous, vexatious, etc			All cases
Decision to object where Local Authority is a consultee and not the relevant authority considering the application		All cases	
Determination of a police representation to a temporary event notice		All cases	
<u>Gambling Act 2005</u>			
Application for premises licence including applications for reinstatement under S195 Gambling Act		<ol style="list-style-type: none"> 1. Representation made and not withdrawn (S154 (4)(a)) and/or 2. Where the Licensing Authority considers that a condition should be added to the licence under S169 (1)(a) or a default condition should be excluded under S169(1)(b) 	All other cases
Application to vary premises licence		<ol style="list-style-type: none"> 1. Representation made and not withdrawn (S154 (4)(b)) and/or 	All other cases

		2. Where the Licensing Authority considers that a condition should be added to the licence under S169 (1)(a) or a default condition should be excluded under S169(1)(b) (S187(3))	
Application for transfer of premises licence		Representation made and not withdrawn (S154(4)(c))	All other cases
Application for provisional statement		1. Representation made and not withdrawn (S154 (4)(d)) and/or 2. Where the Licensing Authority considers that a condition should be added to the licence under S169 (1)(a) or a default condition should be excluded under S169(1)(b)	All other cases
Review of a premises licence		All cases	
Consideration of Temporary Use Notices (including notices modified under section 223)		1. All cases where an objection notice has been received (S222 and 232) 2. All cases where a counter notice may be required	All other cases
Application for Club Gaming/Club Machine Permits, renewals and variations (including		1. Objection made and not withdrawn (Sch12 para 28 (2))	All other cases

those leading to cancellation of permit) under Sch12 para 15		2. Refusal of a permit proposed on the grounds listed in Sch 12 para 6(1)(a)-(d), or para 10(3) as applicable (Sch 12 para 7)	
Cancellation of Club Gaming/Club Machine Permits under Sch 12 para 21		Where a permit holder requests a hearing under para 21(2) or makes representations	All other cases
Cancellation of Club Gaming/Club Machine Permits under Sch 12 para 22 (non payment of annual fee)			All Cases
Applications for other permits registrations and notifications			All cases
Cancellation and variation of Licensed Premises Gaming Machine permits under Sch 13 para 16		Where permit holder requests a hearing under para 16 (2) or makes representations	All other cases
Cancellation of Licensed Premises Gaming Machine permits under Sch 13 para 17 (non payment of annual fee)			All Cases

*These powers are delegated to the Senior Licensing Officer, Licensing Manager, Head of Licensing Permits and Regulations and/or Director of Community Protection.

DATES OF PANEL MEETINGS 2014/15**Panel A – Monday at 10.30am**
(or Special Licensing Panel at 10.30am)

<u>Month</u>	<u>Date</u>	<u>Month</u>	<u>Date</u>
<u>2014</u>		<u>2015</u>	
May	19	January	5 12 19 26
June	2 16 23 30	February	2 16 23
July	7 21 28	March	2 16 23 30
August	4 11 18	April	20 27
September	1 15 22 29	May	11 18
October	6 20 27		
November	3 10 17 24		
December	1 15 22 29		

Note: Dates not included are either Bank Holidays or Council meeting dates

Panel B – Tuesday 10.30am
(or Special Licensing Panel at 10.30am)

<u>Month</u>	<u>Date</u>	<u>Month</u>	<u>Date</u>
	<u>2014</u>		<u>2015</u>
May	13 20 27	January	6 13 20 27
June	3 10 17 24	February	3 10 17 24
July	2 9 16 23 30	March	3 10 17 24 31
August	5 12 19 26	April	7 14 21 28
September	2 9 16 23 30	May	5 12 19 26
October	7 14 21 28		
November	4 11 18 25		
December	2 9 16 23 30		

Panel C – Thursday at 10.30am
(or Special Licensing Panel at 10.30am)

<u>Month</u>	<u>Date</u>	<u>Month</u>	<u>Date</u>
	<u>2014</u>		<u>2015</u>
May	15 22 29	January	8 15 22 29
June	5 12 19 26	February	5 12 19 26
July	3 10 17 24 31	March	5 12 19 26
August	7 14 21 28	April	2 9 16 23 30
September	4 11 18 25	May	7
October	2 9 16 23 30		
November	6 13 20 27		
December	4 11 18		

**PROCEDURE FOR THE
SPECIAL LICENSING PANEL**

Membership and procedure

1. The Special Panel is, ideally, to comprise of the 3 Chairs of the Licensing Panels, with the ability to use non-chair substitutes, if necessary, to be drawn from the membership of the Licensing Committee.
2. Upon notification that a meeting of the Special Panel is required, Constitutional Services will seek to call the meeting within 7 working days of the deadline imposed by the Licensing Act 2003 (Hearings) Regulations 2005 (as amended) for the commencement of the hearing. The Special Panel meeting will be arranged for 10.30am on a Monday, Tuesday or Thursday (in place of the relevant Licensing Panel as it would be impossible to have both panels on the same day).
3. Constitutional Services will initially canvass the availability of all 3 Chairs.
4. The Special Panel shall be convened on a date within this time scale where:
 - a. 3 Chairs are available, or failing this;
 - b. appropriate substitutes are available.
5. On those occasions where due to the amount of work before the Special Panel or lack of available members it is not possible to convene a meeting of the Special Panel within the required timescales, then the Licensing Officer shall be asked to consider using his/her delegated power to extend the time limits for the commencement of hearings to the next available day and date allocated for a licensing panel upon which sufficient members of the Special Panel would be available.
6. No Chair has been appointed for the Special Panel. It will therefore be necessary to consider the appointment of the Chair as the first item at the meeting. Where they are in attendance at a meeting of the Special Panel the first preference to Chair the meeting would be the Chair of the Licensing Committee, followed by the Vice Chair, then any other Chair.
7. Whilst under these arrangements the consideration of interim steps and any representations made against them in Summary Reviews would fall to be determined by the Special Licensing Panel, given the urgency and timescales imposed in determining such matters that these steps may be considered by an ordinary Licensing Panel if it is not possible to convene a meeting of the Special Licensing Panel within the prescribed time scales, it being noted that the full review will still be placed before the Special Licensing Panel.